



# PUSHMATAHA COUNTY

**Financial Report** 

For the fiscal year ended June 30, 2022

Cindy Byrd, CPA

State Auditor & Inspector

PUSHMATAHA COUNTY, OKLAHOMA FINANCIAL STATEMENT AND INDEPENDENT AUDITOR'S REPORT FOR THE FISCAL YEAR ENDED JUNE 30, 2022

This publication, issued by the Oklahoma State Auditor and Inspector's Office as authorized by 19 O.S. § 171, has not been printed, but is available on the agency's website (<a href="www.sai.ok.gov">www.sai.ok.gov</a>) and in the Oklahoma Department of Libraries Publications Clearinghouse Digital Prairie Collection (<a href="http://digitalprairie.ok.gov/cdm/search/collection/audits/">http://digitalprairie.ok.gov/cdm/search/collection/audits/</a>) pursuant to 65 O.S. § 3-114.



# Cindy Byrd, CPA | State Auditor & Inspector

2300 N. Lincoln Blvd., Room 123, Oklahoma City, OK 73105 | 405.521.3495 | www.sai.ok.gov

July 15, 2024

#### TO THE CITIZENS OF PUSHMATAHA COUNTY, OKLAHOMA

Transmitted herewith is the audit of Pushmataha County, Oklahoma for the fiscal year ended June 30, 2022. The audit was conducted in accordance with 19 O.S. § 171.

A report of this type can be critical in nature. Failure to report commendable features in the accounting and operating procedures of the entity should not be interpreted to mean that they do not exist.

The goal of the State Auditor and Inspector is to promote accountability and fiscal integrity in state and local government. Maintaining our independence as we provide this service to the taxpayers of Oklahoma is of utmost importance.

We wish to take this opportunity to express our appreciation for the assistance and cooperation extended to our office during our engagement.

This report is a public document pursuant to the Oklahoma Open Records Act (51 O.S. § 24A.1 et seq.) and shall be open to any person for inspection and copying.

Sincerely,

CINDY BYRD, CPA

OKLAHOMA STATE AUDITOR & INSPECTOR

# **Board of County Commissioners**

 $District \ 1-Michael \ Brittingham$ 

District 2 – Brad Burgett

District 3 – John Roberts

### **County Assessor**

Frances Joslin

# **County Clerk**

Cheryl Low

# **County Sheriff**

Byron Hedgecock, Jr.

# **County Treasurer**

Teresa Bruce

#### **Court Clerk**

Tina Freeman

# **District Attorney**

Mark Matloff

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#### **Independent Auditor's Report**

TO THE OFFICERS OF PUSHMATAHA COUNTY, OKLAHOMA

#### Report on the Audit of the Financial Statement

#### **Opinion**

We have audited the total—all county funds on the accompanying regulatory basis Statement of Receipts, Disbursements, and Changes in Cash Balances of Pushmataha County, Oklahoma, as of and for the year ended June 30, 2022, and the related notes to the financial statement.

#### Unmodified Opinion on Regulatory Basis of Accounting

In our opinion, the financial statement referred to above presents fairly, in all material respects, the regulatory basis total receipts, disbursements, and changes in cash balances for all county funds of Pushmataha County, as of and for the year ended June 30, 2022, in accordance with the financial reporting provisions of Title 19 O.S. § 171 of Oklahoma Statutes described in Note 1.

#### Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles (U.S. GAAP) section of our report, the financial statement referred to above does not present fairly, in accordance with U.S. GAAP, the financial position of Pushmataha County as of June 30, 2022, or changes in financial position for the year then ended.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* (*Government Auditing Standards*), issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statement section of our report. We are required to be independent of Pushmataha County, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis of our audit opinions.

#### Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 1, the financial statement is prepared by Pushmataha County using accounting practices prescribed or permitted by Oklahoma state law, which is a basis of accounting other than U.S. GAAP to meet the requirements of the State of Oklahoma. The effects on the financial statement of the

variances between the regulatory basis of accounting described in Note 1 and U.S. GAAP, although not reasonably determinable, are presumed to be material and pervasive.

#### Responsibilities of Management for the Financial Statement

Management is responsible for the preparation and fair presentation of this financial statement in accordance with the regulatory basis of accounting prescribed or permitted by Oklahoma state law, and for determining that the regulatory basis of accounting is an acceptable basis for the preparation of the financial statement in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statement, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about Pushmataha County's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of the Financial Statement

Our objectives are to obtain reasonable assurance about whether the financial statement as a whole is free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statement.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statement, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statement.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of Pushmataha County's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statement.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about Pushmataha County's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### Supplementary Information

Our audit was conducted for the purpose of forming an opinion on the total of all county funds on the financial statement. The supplementary information, as listed in the table of contents, is presented for purposes of additional analysis and is not a required part of the financial statement. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statement. The information has been subjected to the auditing procedures applied in the audit of the financial statement and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statement or to the financial statement itself, and other additional procedures in accordance with GAAS. In our opinion, the supplementary information is fairly stated, in all material respects, in relation to the financial statement.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 26, 2024, on our consideration of Pushmataha County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Pushmataha County's internal control over financial reporting and compliance.

CINDY BYRD, CPA

OKLAHOMA STATE AUDITOR & INSPECTOR

June 26, 2024



### PUSHMATAHA COUNTY, OKLAHOMA STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN CASH BALANCES—REGULATORY BASIS FOR THE FISCAL YEAR ENDED JUNE 30, 2022

	Beginning Cash Balances July 1, 2021		Receipts Apportioned		Transfers In	Transfers Out	Disbursements		Ending Cash Balances June 30, 2022	
County Funds:										
County General	\$	1,621,966	\$	2,542,163	\$ 442	\$ -	\$	1,632,034	\$	2,532,537
County Highway Unrestricted		1,127,219		3,169,167	107,361	11,114		3,307,940		1,084,693
County Bridge and Road Improvement		596,680		365,095	-	-		412,261		549,514
Resale Property		224,084		117,965	14,102	-		121,570		234,581
Sheriff Service Fee		186,355		163,072	-	-		293,439		55,988
County Clerk Lien Fee		6,561		2,507	-	-		5,043		4,025
County Clerk Records Management and Preservation Fund		69,860		37,370	-	-		40,418		66,812
Treasurer Mortgage Certification		5,631		2,812	-	-		1,416		7,027
Trash Cop		2,344		4,698	_	-		721		6,321
Assessor Revolving Fee		44,963		1,401	-	-		1,274		45,090
Sheriff Drug Buy		59		-	-	-		-		59
County Donations		193,877		110,200	-	-		197,918		106,159
Sheriff Restitution		1,400		2,100	-	-		195		3,305
Emergency Management-ST		38,015		12,726	-			5,097		45,644
Highway-ST (Interest)		197		-	-	197		-		-
Fair-ST		41,414		15,600	-	-		44,810		12,204
Extension-ST		220,873		70,470	-	-		29,454		261,889
Economic Development-ST		191,979		58,414	-	-		120,274		130,119
SGA (Sheriff Grant Account)		19		-	-	19		-		-
Court Clerk Payroll		12,501		63,522	-	-		68,785		7,238
Sheriff-ST		131,784		389,155	600	-		403,974		117,565
911 Phone Fees		12,625		131,794	-	-		133,366		11,053
Jail		23,300		18,356	-	-		32,225		9,431
Rural Economic Action Plan Revolving Fund		10,441		193,578	11,114	442		210,599		4,092
Sheriff Commissary		31,148		49,997	-	-		72,658		8,487
Health		662,263		232,532	-	-		292,244		602,551
General Gov't-ST		205,065		264,818	197	600		241,265		228,215
USDA Community Facility Assistance Grant		185,276		383,408	-	107,361		157,301		304,022
COVID Aid and Relief		148,225		7,500	-	-		76,969		78,756
American Rescue Plan Act 2021		1,077,634		1,078,708	-	-		44,375		2,111,967
Safe Oklahoma Grant		8,293		15,165	19			11,688		11,789
Total - All County Funds	\$	7,082,051	\$	9,504,293	\$ 133,835	\$ 119,733	\$	7,959,313	\$	8,641,133

#### 1. Summary of Significant Accounting Policies

#### A. Reporting Entity

Pushmataha County is a subdivision of the State of Oklahoma created by the Oklahoma Constitution and regulated by Oklahoma Statutes.

The accompanying financial statement presents the receipts, disbursements, and changes in cash balances of the total of all funds under the control of the primary government. The general fund is the county's general operating fund, accounting for all financial resources except those required to be accounted for in another fund, where its use is restricted for a specified purpose. Other funds established by statute and under the control of the primary government are also presented.

The County Treasurer collects and remits material amounts of intergovernmental revenues and ad valorem tax revenue for other budgetary entities, including emergency medical service districts, school districts, and cities and towns. The cash receipts and disbursements attributable to those other entities do not appear in funds on the County's financial statement; those funds play no part in the County's operations. Any trust or agency funds maintained by the County are not included in this presentation.

#### **B.** Fund Accounting

The County uses funds to report on receipts, disbursements, and changes in cash balances. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

Following are descriptions of the county funds included within the financial statement:

County General – accounts for the general operations of the government.

<u>County Highway Unrestricted</u> – accounts for state, local, and miscellaneous receipts, and disbursements for the purpose of constructing and maintaining county roads and bridges.

<u>County Bridge and Road Improvement</u> – accounts for state funds to be used for the construction of roads and bridges throughout the County.

<u>Resale Property</u> – accounts for the collection of interest and penalties on delinquent taxes and the disposition of same as restricted by state statute.

<u>Sheriff Service Fee</u> – accounts for the collection of sheriff process service fees and court fees. Proceeds are to be used for the lawful operation of the sheriff's office and courthouse security as directed by state statutes.

#### PUSHMATAHA COUNTY, OKLAHOMA NOTES TO THE FINANCIAL STATEMENT FOR THE FISCAL YEAR ENDED JUNE 30, 2022

<u>County Clerk Lien Fee</u> – accounts for lien fee collections and disbursements as restricted by state statute.

<u>County Clerk Records Management and Preservation Fund</u> – accounts for fees collected for instruments filed with the County Clerk as restricted by state statute for preservation of records.

<u>Treasurer Mortgage Certification</u> – accounts for the collection of fees by the County Treasurer for mortgage tax certificates and disbursements as restricted by state statute.

<u>Trash Cop</u> – accounts for grant monies received and disbursed for the prevention and investigation of illegal trash dumping, as restricted by the grant agreement.

<u>Assessor Revolving Fee</u> – accounts for fees collected by the Assessor to maintain electronic databases and geographic information systems associated with the Assessor's statutory duties.

<u>Sheriff Drug Buy</u> – accounts for the collection of the Sheriff's percentage of drug forfeitures and disbursed as restricted by state statute.

<u>County Donations</u> – accounts for donations made to the County for specified projects as restricted by resolution approved by the Board of County Commissioners (BOCC).

<u>Sheriff Restitution</u> – accounts for funds collected by court order to repay vendors' delinquent accounts from fraudulent purchase orders.

<u>Emergency Management-ST</u> – accounts for the collection of sales tax revenue and the disbursement of funds for the purpose of funding Emergency Management operations as restricted by the sales tax ballot.

<u>Highway-ST (Interest)</u> – accounts for a portion of sales tax interest and the disbursement of funds as restricted by the sales tax ballot.

<u>Fair-ST</u> – accounts for the collection of sales tax revenue and the disbursement of funds for the purpose of funding the County's fair building operations and grounds as restricted by the sales tax ballot.

<u>Extension-ST</u> – accounts for the collection of sales tax revenue and the disbursement of funds for the purpose of operating the OSU Extension office as restricted by the sales tax ballot.

<u>Economic Development-ST</u> – accounts for the collection of sales tax revenue and the disbursement of funds to stimulate economic development within the County as restricted by the sales tax ballot.

<u>SGA (Sheriff Grant Account)</u> – accounts for state funds to be used for the operation of the Sheriff's office.

#### PUSHMATAHA COUNTY, OKLAHOMA NOTES TO THE FINANCIAL STATEMENT FOR THE FISCAL YEAR ENDED JUNE 30, 2022

<u>Court Clerk Payroll</u> – accounts for funds deposited to be used for payroll for the Court Clerk's office.

<u>Sheriff-ST</u> – accounts for the collection of sales tax revenue and the disbursement of funds for maintenance and operation of the county jail and sheriff's office as restricted by the sales tax ballot.

911 Phone Fees – accounts for the collection of fees charged on telephone bills for the County's Emergency 911 system. Disbursements are for the expenditures related to providing 911 services.

<u>Jail</u> – accounts for the monies received from the state of Oklahoma for the boarding and feeding of Department of Corrections' prisoners.

<u>Rural Economic Action Plan Revolving Fund</u> – accounts for receipt and disbursement of state grant funds for the purpose of economic development.

<u>Sheriff Commissary</u> – accounts for profits on commissary sales in the county jail to be used by the Sheriff's office for jail expenses as restricted by state statute.

<u>Health</u> – accounts for monies collected on behalf of the County Health Department from ad valorem taxes and state and local revenues. Disbursements are for the operation of the County Health Department.

<u>General Gov't-ST</u> – accounts for the collection of sales tax revenue and the disbursement of funds for county general maintenance and operation as restricted by the sales tax ballot.

<u>USDA Community Facility Assistance Grant</u> – accounts for federal grant funds awarded to the County by the United States Department of Agriculture with the purpose of funding maintenance and operation of county roads, equipment, and building updates and disbursements are as restricted by grant agreement.

<u>COVID Aid and Relief</u> – accounts for federal funds received from the Coronavirus Relief Fund for the reimbursement of COVID-19 related expenditures. Disbursements are for any lawful purpose of the County as directed by resolution.

American Rescue Plan Act 2021 – accounts for monies received from the United States Department of Treasury and disbursed for responding to the COVID-19 public health emergency and its negative economic impact, premium pay to eligible workers, the provision of government services to the extent of the reduction in revenue due to the COVID-19 public health emergency, and investments in water, sewer, and broadband infrastructure as restricted by federal requirements.

<u>Safe Oklahoma Grant</u> – accounts for the receipt and disbursement of state grant funds to be used for the operation of the Sheriff's office, as well as providing additional resources for better equipment or to fund innovative strategies regarding community outreach.

#### C. Basis of Accounting

The financial statement is prepared on a basis of accounting wherein amounts are recognized when received or disbursed. This basis of accounting differs from accounting principles generally accepted in the United States of America (U.S. GAAP), which require revenues to be recognized when they become available and measurable or when they are earned, and expenditures or expenses to be recognized when the related liabilities are incurred. This regulatory basis financial presentation is not a comprehensive measure of economic condition or changes therein.

Title 19 O.S. § 171 allows Oklahoma counties to present their financial statement in accordance with U.S. GAAP or on a regulatory basis. The County has elected to present their financial statement on a regulatory basis in conformity with Title 19 O.S. § 171, which specifies the format and presentation of such regulatory basis financial statements: county governments (primary only) are required to present their financial statements on a fund basis format with, at a minimum, the general fund and all other county funds, which represent ten percent or greater of total county revenue with all other funds included in the audit presented in the aggregate in a combining statement. However, the County has elected to present all funds included in the audit in the Statement of Receipts, Disbursements, and Changes in Cash Balances—Regulatory Basis.

#### D. Budget

Under current Oklahoma Statutes, a general fund and a county health department fund are the only funds required to adopt a formal budget. On or before the first Monday in July of each year, each officer or department head submits an estimate of needs to the governing body. The budget is approved for the respective fund by office, or department and object. The County Board of Commissioners may approve changes of appropriations within the fund by office or department and object. To increase or decrease the budget by fund requires approval by the County Excise Board.

#### E. Cash and Investments

For the purposes of financial reporting, "Ending Cash Balances, June 30" includes cash and cash equivalents and investments as allowed by statutes. The County pools the cash of its various funds in maintaining its bank accounts. However, cash applicable to a particular fund is readily identifiable on the County's books. The balance in the pooled cash accounts is available to meet current operating requirements.

State statutes require financial institutions with which the County maintains funds to deposit collateral securities to secure the County's deposits. The amount of collateral securities to be

pledged is established by the County Treasurer; this amount must be at least the amount of the deposit to be secured, less the amount insured (by, for example, the FDIC).

The County Treasurer has been authorized by the County's governing board to make investments. Allowable investments are outlined in statutes 62 O.S. § 348.1 and § 348.3.

All investments must be backed by the full faith and credit of the United States Government, the Oklahoma State Government, fully collateralized, or fully insured. All investments as classified by state statute are nonnegotiable certificates of deposit. Nonnegotiable certificates of deposit are not subject to interest rate risk or credit risk.

#### 2. Ad Valorem Tax

The County's property tax is levied each October 1 on the assessed value listed as of January 1 of the same year for all real and personal property located in the County, except certain exempt property. Assessed values are established by the County Assessor within the prescribed guidelines established by the Oklahoma Tax Commission and the State Equalization Board. Title 68 O.S. § 2820.A. states, ". . . Each assessor shall thereafter maintain an active and systematic program of visual inspection on a continuous basis and shall establish an inspection schedule which will result in the individual visual inspection of all taxable property within the county at least once each four (4) years."

Taxes are due on November 1 following the levy date, although they may be paid in two equal installments. If the first half is paid prior to January 1, the second half is not delinquent until April 1. The County Treasurer, according to the law, shall give notice of delinquent taxes and special assessments by publication once a week for two consecutive weeks at any time after April 1, but prior to the end of September following the year the taxes were first due and payable. Unpaid real property taxes become a lien upon said property after the treasurer has perfected the lien by public notice.

Unpaid delinquent personal property taxes are usually published in May. If the taxes are not paid within 30 days from publication, they shall be placed on the personal tax lien docket.

#### 3. Other Information

#### A. Pension Plan

<u>Plan Description</u>. The County contributes to the Oklahoma Public Employees Retirement Plan (the Plan), a cost-sharing, multiple-employer defined benefit pension plan administered by the Oklahoma Public Employees Retirement System (OPERS). Benefit provisions are established and amended by the Oklahoma Legislature. The Plan provides retirement, disability, and death benefits to Plan members and beneficiaries. Title 74, Sections 901 through 943, as amended, establishes

the provisions of the Plan. OPERS issues a publicly available financial report that includes financial statements and supplementary information. That report may be obtained by writing OPERS, P.O. Box 53007, Oklahoma City, Oklahoma 73105 or by calling 1-800-733-9008.

<u>Funding Policy</u>. The contribution rates for each member category are established by the Oklahoma Legislature and are based on an actuarial calculation which is performed to determine the adequacy of contribution rates.

#### B. Other Post Employment Benefits (OPEB)

In addition to the pension benefits described in the Pension Plan note, OPERS provides post-retirement health care benefits of up to \$105 each for retirees who are members of an eligible group plan. These benefits are funded on a pay-as-you-go basis as part of the overall retirement benefit. OPEB expenditure and participant information is available for the state as a whole; however, information specific to the County is not available nor can it be reasonably estimated.

#### C. Contingent Liabilities

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, primarily the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable fund. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time; however, the County expects such amounts, if any, to be immaterial.

As of the end of the fiscal year, there were no claims or judgments that would have a material adverse effect on the financial condition of the County; however, the outcome of any lawsuit would not be determinable.

#### D. Sales Tax

#### Sales Tax of July 1, 2018

The voters of Pushmataha County approved a permanent one-quarter percent (1/4%) sales tax effective July 1, 2018. This sales tax revenue is pledged for the following but not limited to the purchase of any and all equipment, maintenance, training, construction of new buildings or improvements made to existing buildings, existing or future loans, services and supplies for all existing Fire Departments in Pushmataha County, with said tax funds to be divided among said recognized fire departments on an equal share for the purpose to provide revenues for the purpose of providing funding for the Volunteer Fire Department Association in the following communities: Albion, Antlers, Clayton, Cloudy, Darwin, Finely, Hall, Kiamichi Wilderness, Moyers, Nashoba, Rattan, and Sobol, or other herein established for such fire protection as may be deemed necessary by the Board of County Commissioners. These funds are accounted for in the County General fund.

#### Sales Tax of July 1, 2018

The voters of Pushmataha County approved a continuation of three-quarter percent (3/4%) sales tax effective July 1, 2018. The sales tax is effective for a period of five (5) years. This sales tax was established for the purpose of defraying the costs of indigent healthcare provided in Pushmataha County and the operation, maintenance, equipping, debt service, or staffing of a hospital or other healthcare facility located in Pushmataha County. On June 28, 2022, there was a continuation vote which the voters of Pushmataha County passed for this to be a continuing of the three-quarter percent (3/4%) for Pushmataha County Hospital Sales Tax, with the subject to be repealed at any time by a majority of the voters of Pushmataha County. These funds are accounted for in the County General fund.

#### Sales Tax of April 1, 2021

The voters of Pushmataha County approved a permanent one percent (1%) sales tax effective April 1, 2021. This sales tax was established to provide revenue to the County for the following areas:

•	Maintenance and Operation of the County Jail and for the financing	
	the Operation and Maintenance of the Office of the Sheriff	50%.
•	County General Maintenance and Operation which funds the offices	
	of the Tax Assessor, County Clerk, County Treasurer, Court Clerk,	
	Election Board, District Attorney, Sheriff; and for Maintenance and	
	Operation and Equipment of County Roads	34%
•	OSU Extension Office	9%
•	Pushmataha County Fair Board	2%
•	Economic Development	3.5%
•	Emergency Management	1.5%

These funds are accounted for in the following sales tax funds: Sheriff-ST, General Gov't-ST, Extension-ST, Fair-ST, Economic Development-ST, and Emergency Management-ST funds.

#### E. Interfund Transfers

During the fiscal year, the County made the following transfers between cash funds:

- \$442 was transferred from the Rural Economic Action Plan Revolving Fund to the County General fund as approved by the Board of County Commissioners for transfer of residual balance.
- \$107,361 was transferred from the USDA Community Facility Assistance Grant to the County Highway Unrestricted fund to reimburse grant expenditures.
- \$11,114 was transferred from the County Highway Unrestricted fund to the Rural Economic Action Plan Revolving fund for a temporary loan in accordance with 68 O.S. § 3021.

#### PUSHMATAHA COUNTY, OKLAHOMA NOTES TO THE FINANCIAL STATEMENT FOR THE FISCAL YEAR ENDED JUNE 30, 2022

- \$14,102 was transferred from the Excess Resale fund, a trust and agency fund, to the Resale Property fund in accordance with 68 O.S. § 3131 (D).
- \$197 was transferred from the Highway-ST (Interest) fund to the General Gov't-ST fund as approved by the Board of County Commissioners for transfer of residual balance.
- \$600 was transferred from General Gov't-ST fund to the Sheriff-ST fund to repay a temporary loan that was done in error.
- \$19 was transferred from SGA (Sheriff Grant Account) to the Safe Oklahoma Grant fund to return state grant proceeds not used.



# PUSHMATAHA COUNTY, OKLAHOMA COMPARATIVE SCHEDULE OF EXPENDITURES—BUDGET AND ACTUAL— BUDGETARY BASIS—GENERAL FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2022

	General Fund						
	]	Budget		Actual	Variance		
District Attorney		20,000	\$	19,987	\$	13	
County Sheriff		349,048		348,678		370	
County Treasurer		109,813		109,191		622	
County Commissioners		112,778		101,421		11,357	
County Clerk		190,256		142,465		47,791	
Court Clerk		118,671		102,061		16,610	
County Assessor		106,970		105,575		1,395	
Revaluation of Real Property		227,852		180,279		47,573	
General Government		682,115		294,164		387,951	
Excise - Equalization Board		7,000		4,471		2,529	
County Election Board		61,019		57,298		3,721	
County Audit Budget Account		16,218		16,218		-	
Hospital Sales Tax		814,628		-		814,628	
VFD Sales Tax		728,607		97,372		631,235	
Total Expenditures, Budgetary Basis	\$	3,544,975	\$	1,579,180	\$	1,965,795	

# PUSHMATAHA COUNTY, OKLAHOMA COMPARATIVE SCHEDULE OF EXPENDITURES—BUDGET AND ACTUAL— BUDGETARY BASIS—HEALTH FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2022

	Health Fund							
	]	Budget	Actual			Variance		
Health and Welfare	\$	758,570	\$	365,343	\$	393,227		
Total Expenditures, Budgetary Basis	\$	758,570	\$	365,343	\$	393,227		

#### 1. Budgetary Schedules

The Comparative Schedules of Expenditures—Budget and Actual—Budgetary Basis for the General Fund and the Health Fund presents comparisons of the legally adopted budget with actual data. The "actual" data, as presented in the comparison of budget and actual, will differ from the data as presented in the Statement of Receipts, Disbursements, and Changes in Cash Balances because of adopting certain aspects of the budgetary basis of accounting and the adjusting of encumbrances and outstanding warrants to their related budget year.

Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation, is employed as an extension of formal budgetary integration in these funds. At the end of the year unencumbered appropriations lapse.





# Cindy Byrd, CPA | State Auditor & Inspector

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# Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards

TO THE OFFICERS OF PUSHMATAHA COUNTY, OKLAHOMA

We have audited, in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the total—all county funds of the accompanying Statement of Receipts, Disbursements, and Changes in Cash Balances of Pushmataha County, Oklahoma, as of and for the year ended June 30, 2022, and the related notes to the financial statement, which collectively comprise Pushmataha County's financial statement, prepared using accounting practices prescribed or permitted by Oklahoma state law, and have issued our report thereon dated June 26, 2024.

Our report included an adverse opinion on the financial statement because the statement is prepared using accounting practices prescribed or permitted by Oklahoma state law, which is a basis of accounting other than accounting principles generally accepted in the United States of America (U.S. GAAP). However, our report also included our opinion that the financial statement does present fairly, in all material respects, the receipts, disbursements, and changes in cash balances – regulatory basis of the County as of and for the year ended June 30, 2022, on the basis of accounting prescribed by Oklahoma state law, described in Note 1.

#### Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statement, we considered Pushmataha County's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statement, but not for the purpose of expressing an opinion on the effectiveness of Pushmataha County's internal control. Accordingly, we do not express an opinion on the effectiveness of Pushmataha County's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying schedule of findings and responses, we identified certain deficiencies in internal control that we consider to be material weaknesses and significant deficiencies.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. We consider the deficiencies described in the accompanying schedule of findings and responses to be material weaknesses: 2022-001, 2022-002 and 2022-003.

A *significant deficiency* is a deficiency, or combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiencies described in the accompanying schedule of findings and responses to be significant deficiencies: 2022-004.

#### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Pushmataha County's financial statement is free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statement. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters regarding statutory compliance that we reported to the management of Pushmataha County, which are included in Section 2 of the schedule of findings and responses contained in this report.

#### **Pushmataha County's Response to Findings**

Government Auditing Standards requires the auditor to perform limited procedures on Pushmataha County's response to the findings identified in our audit and described in the accompanying schedule of findings and responses. Pushmataha County's response was not subjected to the other auditing procedures applied in the audit of the financial statement and, accordingly, we express no opinion on it.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

CINDY BYRD, CPA

OKLAHOMA STATE AUDITOR & INSPECTOR

June 26, 2024

SECTION 1—Findings related to the Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With *Government Auditing Standards* 

Finding 2022-001 – Lack of County-Wide Internal Controls (Repeat Finding – 2012-001, 2013-001, 2014-001, 2015-001, 2018-001, 2019-001, 2020-001, 2021-001)

**Condition:** Through the process of gaining an understanding of the County's internal control structure, it was noted that county-wide controls regarding Risk Assessment and Monitoring have not been designed.

**Cause of Condition:** Policies and procedures have not been designed and implemented to ensure that an adequate system of county-wide controls exists.

**Effect of Condition:** Without an adequate system of county-wide controls, there is greater risk of a breakdown in control activities which could result in unrecorded transactions, undetected errors, or misappropriation of funds.

**Recommendation:** The Oklahoma State Auditor & Inspector's Office (OSAI) recommends the County design procedures to identify and address risks related to financial reporting. OSAI also recommends that the County design monitoring procedures to assess the quality of performance over time. These procedures should be written policies and procedures and could be included in the County's policies and procedures handbook.

#### **Management Response:**

**Chairman of the Board of County Commissioners:** I will structure Risk Assessment meetings in a more timely manner.

**County Clerk:** Meetings will be scheduled quarterly to assess quality of performances in a more timely manner.

**County Treasurer:** This happened under previous administration, going forward we have decided to have a Risk Assessment meeting quarterly to assess policies and procedures.

**Criteria:** The United States Government Accountability Office's *Standards for Internal Control in the Federal Government* (2014 version) aided in guiding our assessments and conclusion. Although this publication (GAO Standards) addresses controls in the federal government, this criterion can be treated as best practices and may be applied as a framework for an internal control system for state, local, and quasi-governmental entities.

The GAO Standards – Section 1 – Fundamental Concepts of Internal Control – OV1.01 states in part:

Definition of Internal Control

Internal control is a process effected by an entity's oversight body, management, and other personnel that provides reasonable assurance that the objectives of an entity will be achieved.

Additionally, GAO Standards – Section 2 – Establishing an Effective Internal Control System – OV2.04 states in part:

Components, Principles, and Attributes

Control Environment - The foundation for an internal control system. It provides the discipline and structure to help an entity achieve its objectives.

Risk Assessment - Assesses the risks facing the entity as it seeks to achieve its objectives. This assessment provides the basis for developing appropriate risk responses.

Information and Communication - The quality information management and personnel communicate and use to support the internal control system.

Monitoring - Activities management establishes and operates to assess the quality of performance over time and promptly resolve the findings of audits and other reviews.

Finding 2022-002 – Lack of Segregation of Duties Over Receipting and Balancing Processes (Repeat Finding – 2012-005, 2013-005, 2014-004, 2015-003, 2018-002, 2019-002, 2020-002, 2021-002)

**Condition:** Upon inquiry and observation of the County's receipting and balancing processes, it was noted that the County Treasurer does not have an adequate segregation of duties to ensure that duties assigned to individuals are done so in a manner that would not allow one individual to control both the recording function and the procedures relative to processing a transaction.

With the concentration of duties, it is possible for an employee to take receipts, prepare the deposit, and reconcile the bank account. While the Treasurer has implemented some mitigating controls, the following weaknesses still exist:

- One employee has the ability to complete a void receipt transaction in the system without a second approval.
- No mail log is prepared and maintained.

**Cause of Condition:** Policies and procedures have not been designed and implemented to ensure adequate segregation of duties in the County Treasurer's office.

**Effect of Condition:** These conditions could result in unrecorded transactions, misstated financial reports, undetected errors, or misappropriation of funds.

**Recommendation:** OSAI recommends management be aware of this condition and determine if duties can be properly segregated. In the event that segregation of duties is not possible due to limited personnel, OSAI further recommends implementing compensating controls to mitigate the risks involved with a concentration of duties. Compensating controls would include separating key processes and/or critical functions of the office and having management review and approval of accounting functions.

#### **Management Response:**

**County Treasurer:** This occurred under previous administration, going forward we have implemented controls to avoid one employee having to void own receipt. Currently, we do not have time or personnel to maintain mail log.

**Criteria:** The GAO Standards – Principle 10 – Design Control Activities – 10.03 states in part:

#### Segregation of Duties

Management divides or segregates key duties and responsibilities among different people to reduce the risk of error, misuse, or fraud. This includes separating the responsibilities for authorizing transactions, processing and recording them, reviewing the transactions, and handling any related assets so that no one individual controls all key aspects of a transaction or event.

Additionally, Principle 10 - Segregation of Duties states:

- 10.12 Management considers segregation of duties in designing control activity responsibilities so that incompatible duties are segregated and, where such segregation is not practical, designs alternative control activities to address the risk.
- 10.13 Segregation of duties helps prevent fraud, waste, and abuse in the internal control system. Management considers the need to separate control activities related to authority, custody, and accounting of operations to achieve adequate segregation of duties. In particular, segregation of duties can address the risk of management override. Management override circumvents existing control activities and increases fraud risk. Management addresses this risk through segregation of duties but cannot absolutely prevent it because of the risk of collusion, where two or more employees act together to commit fraud.
- 10.14 If segregation of duties is not practical within an operational process because of limited personnel or other factors, management designs alternative control activities to address the risk of fraud, waste, or abuse in the operational process.

Finding 2022-003 – Lack of Segregation of Duties Over the Payroll Process (Repeat Finding – 2012-006, 2013-006, 2014-006, 2015-005, 2018-003, 2019-003, 2020-003, 2021-003)

**Condition:** Upon inquiry and observation of the County's payroll process, it was noted that the County Clerk does not have an adequate segregation of duties to ensure that duties assigned to individuals are done so in a manner that would not allow one individual to control both the recording function and the procedures relative to processing a transaction.

• One person enrolls all new employees, maintains personnel files, prepares payroll, prints payroll warrants, and has custody of payroll warrants.

Additionally, it was noted that not all officials or employees sign timesheets.

**Cause of Condition:** Policies and procedures have not been designed and implemented with regard to segregation of duties and/or compensating internal controls over the payroll process.

**Effect of Condition:** This condition could result in unrecorded transactions, misstated financial reports, undetected errors, or misappropriation of funds.

**Recommendation:** OSAI recommends management be aware of this condition and determine if duties can be properly segregated. In the event that segregation of duties is not possible due to limited personnel, OSAI recommends implementing compensating controls to mitigate the risks involved with a concentration of duties. Compensating controls would include separating key processes and/or critical functions of the office and having management review and approval of accounting functions.

Further, OSAI recommends that officials and employees sign timesheets.

#### **Management Response:**

**County Clerk:** Individuals are able to perform above duties; sign offs will be implemented and double checked and initialed.

**Criteria:** The GAO Standards – Principle 10 – Design Control Activities – 10.03 states in part:

#### Segregation of Duties

Management divides or segregates key duties and responsibilities among different people to reduce the risk of error, misuse, or fraud. This includes separating the responsibilities for authorizing transactions, processing and recording them, reviewing the transactions, and handling any related assets so that no one individual controls all key aspects of a transaction or event.

Additionally, Principle 10 - Segregation of Duties states:

10.12 - Management considers segregation of duties in designing control activity responsibilities so that incompatible duties are segregated and, where such segregation is not practical, designs alternative control activities to address the risk.

10.13 - Segregation of duties helps prevent fraud, waste, and abuse in the internal control system. Management considers the need to separate control activities related to authority, custody, and accounting of operations to achieve adequate segregation of duties. In particular, segregation of duties can address the risk of management override. Management override circumvents existing control activities and increases fraud risk. Management addresses this risk through segregation of duties, but cannot absolutely prevent it because of the risk of collusion, where two or more employees act together to commit fraud.

10.14 - If segregation of duties is not practical within an operational process because of limited personnel or other factors, management designs alternative control activities to address the risk of fraud, waste, or abuse in the operational process.

Finding 2022-004 – Lack of Internal Controls Over Sales Tax Collections (Repeat Finding – 2018-004, 2019-004, 2020-005, 2021-004)

**Condition:** Upon inquiry and observation, and the review of documentation regarding the process of apportioning/appropriating sales tax collections, the following exception was noted:

• Calculations of the apportionments/appropriations of sales tax monies are not reviewed and approved by someone other than the preparer.

**Cause of Condition:** Policies and procedures have not been designed and implemented regarding the sales tax collection process to ensure adequate internal controls.

**Effect of Condition:** This condition could result in unrecorded transactions, misstated financial reports, undetected errors, or misappropriation of funds.

**Recommendation:** OSAI recommends that the County implement a review process over the calculations for the sales tax apportionment/appropriation, which would include someone other than the preparer reviewing and approving the calculations for accuracy.

#### **Management Response:**

**County Treasurer:** This happened under previous administration, going forward I will make the calculations and take to second person to review and approve calculations.

**County Clerk:** County Clerk not responsible for collecting sales tax money, only appropriating said money. County Clerk not familiar with Treasurer procedures. Treasurer office has deputies who can review her documentation.

**Criteria:** The GAO Standards – Principle 10 – Design Control Activities – 10.03 states in part:

#### Segregation of Duties

Management divides or segregates key duties and responsibilities among different people to reduce the risk of error, misuse, or fraud. This includes separating the responsibilities for authorizing transactions, processing and recording them, reviewing the transactions, and handling any related assets so that no one individual controls all key aspects of a transaction or event.

SECTION 2—This section contains certain matters not required to be reported in accordance with *Government Auditing Standards*. However, we believe these matters are significant enough to bring to management's attention. We recommend that management consider these matters and take appropriate corrective action.

Finding 2022-005 – Lack of Internal Controls and Noncompliance Over the Inmate Trust Fund Checking Account and Sheriff Commissary Fund (Repeat Finding)

**Condition:** Upon inquiry of County personnel, observation, and review of documents regarding the Inmate Trust Fund Checking Account and Sheriff Commissary Fund, the following weaknesses were noted:

Inmate Trust Fund Checking Account:

- The County Sheriff has not implemented any procedures for unclaimed Inmate Trust Fund monies. Unclaimed inmate balances are left in the Inmate Trust Fund Checking Account.
- Inmate Trust Fund ledger balances are not reconciled to the bank statements.
- Only one signature is required on Inmate Trust Fund checks.

#### Sheriff Commissary Fund:

- One (1) employee takes commissary orders, performs inventory of commissary items, updates the inventory in the commissary software system, verifies goods received, fulfills inmates' commissary orders, updates inmate account balances, and disburses commissary items to inmates. Documentation for the inventory of commissary items is maintained but is not signed or verified by a second party.
- Inmate phone profits are being deposited in the Sheriff's Commissary account.
- The balances presented in the annual report of the Sheriff's Commissary Fund filed with the Board of County Commissioners does not reconcile with the Treasurer's ledger balances.

Additionally, the Sheriff's signature stamp is used by his assistant and is not adequately safeguarded from unauthorized use.

Cause of Condition: Policies and procedures have not been designed and implemented regarding the Inmate Trust Fund Checking Account and Sheriff Commissary Fund.

**Effect of Condition:** These conditions resulted in noncompliance with state statutes. In addition, without proper accounting and safeguarding of the Inmate Trust Fund Checking Account, there is an increased risk of misappropriation of funds.

#### **Recommendation:** OSAI recommends the following:

- The Sheriff's office should design and implement procedures to address unclaimed Inmate Trust Fund monies in accordance with 22 O.S. § 1325(F, H).
- Inmate Trust Fund monies should be maintained in a manner that reflects each inmate's trust deposits, disbursements, and account balances. The inmate's ledger balances should be reconciled to the Inmate Trust Fund Checking Account bank statement each month.
- To strengthen segregation of duties, at least two signatures should be required on Inmate Trust Fund checks.
- Duties associated with the County Sheriff's in-house commissary should be adequately segregated.
- Funds received from a Sheriff's inmate telephone system shall be deposited in the Sheriff Service Fee account in accordance with 19 O.S. § 180.43 E.
- The County Sheriff's Annual Commissary report should be reviewed for accuracy prior to filing the report with the Board of County Commissioners by January 15th, of each year in accordance with 19 O.S. § 180.43 D.
- Signature stamps should be adequately safeguarded from unauthorized use and used only by the official to whom it belongs.

#### **Management Response:**

**County Sheriff:** The Sheriff's will implement the following corrective actions:

- We will speak with the District Attorney on policy for unclaimed inmate funds.
- Inmate ledger balances will be reconciled to the to the bank statements.
- Two signatures will be required on inmate trust fund checks.
- Duties over the commissary will be segregated.
- Phone profits will be deposited into the proper fund in accordance with 19 O.S. § 180.43 E.
- The annual commissary report will be reconciled to the Treasurer's general ledger.
- The signature stamp is no longer being used.

Criteria: The GAO Standards – Principle 10 – Design Control Activities: 10.03 states in part:

#### Segregation of duties

Management divides or segregates key duties and responsibilities among different people to reduce the risk of error, misuse, or fraud. This includes separating the responsibilities for authorizing transactions, processing and recording them, reviewing the transactions, and handling any related assets so that no one individual controls all key aspects of a transaction or event.

Accurate and timely recording of transactions

Transactions are promptly recorded to maintain their relevance and value to management in controlling operations and making decisions. This applies to the entire process or life cycle of a transaction or event from its initiation and authorization through its final classification in summary records. In addition, management designs control activities so that all transactions are completely and accurately recorded.

Title 22 O.S. § 1325(F, H) prescribes the procedures for handling unclaimed property.

Title 19 O.S. § 180.43 E. states in part, "Each county sheriff may operate, or contract the operation of, a telephone system for the benefit of persons lawfully confined in the county jail under the custody of the county sheriff. Any funds received pursuant to said operations shall be the funds of the county where the persons are incarcerated and shall be deposited in the Sheriff's Service Fee Account."

Title 19 O.S. § 180.43 D. states in part, "The sheriff shall file an annual report on any said commissary under his or her operation no later than January 15 of each year."

#### Finding 2022-006 – Lack of Internal Controls and Noncompliance Over County Credit Cards

**Condition:** Upon review of disbursement data and county records, OSAI discovered the County has multiple credit cards other than the statutorily allowed credit cards. The following was noted:

- The County has a total of four (4) credit cards with Vendor A.
  - o The Sheriff's office has three (3) credit cards with a credit limit of \$1,500.
  - o Highway District 2 has one (1) credit card with a credit limit of \$1,000.
- The credit cards were not approved by the BOCC.
- The credit card invoice at times has an unpaid balance.
- The credit card purchases are not always paid from a proper County fund.
- The following credit card expenditures were paid from the County Highway Unrestricted fund:
  - One expenditure in the amount of \$90.96 for Sheriff's office supplies and Fair Barn supplies.
  - o One expenditure in the amount of \$134.58 for Courthouse supplies.

Cause of Condition: Policies and procedures have not been designed and implemented to ensure compliance with state statutes over the County's credit cards.

**Effect of Condition:** These conditions resulted in noncompliance with the state statutes and could result in unrecorded transactions, misstated financial reports, undetected errors and misappropriation of funds.

**Recommendation:** OSAI recommends the County design and implement a system of internal controls over County credit cards. OSAI further recommends that the County eliminate all credit cards other than

statutorily allowed by 19 O.S § 1506 and 74 O.S § 85.5a (A). Also, all disbursements from the County Highway Unrestricted fund shall be statutorily allowed in accordance with 69 O.S § 1503(a).

#### **Management Response:**

**BOCC** Chair: In BOCC meeting, credit card accounts have been cancelled and cards have been taken to County Clerk's office for disposal.

**District 2 Commissioner:** I was not aware that the card was not approved by the BOCC, it was at District 2 when I took office. The card was terminated and shredded so no longer in use. We are in the process of getting a P card.

County Sheriff: We were unaware the cards were sold to a different company. The cards have been returned.

**County Clerk:** Credit cards have been returned to County Clerk's office and each card for Sheriff office and District 2 were cancelled.

**Criteria:** GAO Standards – Section 2 – Establishing an Effective Internal Control System – OV2.23 states in part:

Objectives of an Entity – Compliance Objectives

Management conducts activities in accordance with applicable laws and regulations. As part of specifying compliance objectives, the entity determines which laws and regulations apply to the entity. Management is expected to set objectives that incorporate these requirements.

Additionally, GAO Standards – Principle 6 – Defined Objectives and Risk Tolerances – 6.05 states:

#### Definitions of Objectives

Management considers external requirements and internal expectations when defining objectives to enable the design of internal control. Legislators, regulators, and standard-setting bodies set external requirements by establishing the laws, regulations, and standards with which the entity is required to comply. Management identifies, understands, and incorporates these requirements into the entity's objectives. Management sets internal expectations and requirements through the established standards of conduct, oversight structure, organizational structure, and expectations of competence as part of the control environment

Further, effective internal controls require that management properly implement procedures to ensure compliance with 19 O.S. § 1506, 74 O.S. § 85.5a (A) and 69 O.S. § 1503(a).

Title 19 O.S. § 1506 states in part, "A. Subject to the limitations and procedures provided by this section, any sheriff or deputy sheriff may purchase materials, supplies or services necessary for travel out of the county by use of one or more credit cards issued to the county for use

by the sheriff's department. Purchases made with such credit cards shall be limited to actual expenses for travel out of the county by the county sheriff or deputies to perform their official duties; provided, such credit cards may be used for the purchase of fuel, within the county, on weekends, nights or holidays when fuel cannot be obtained from the vendor to whom a bid for such fuel purchase has been awarded.

"Actual expenses for travel" shall mean expenses for travel by public or private railroads, airplanes, buses, rental cars or other public or private conveyances, fuel, oil, meals, lodging, parking fees and telephone expenses.

B. The sheriff may request the board of county commissioners of the county to apply for a credit card or cards for use by the sheriff's department. The application shall be made in the name of the county and any credit cards issued must be issued in the name of the county only. The board of county commissioners shall then issue the card or cards to the office of the sheriff.

C. For each card issued to the county by an issuer, the county shall encumber sufficient funds each month to pay for the estimated charges made with such cards including any annual or other fee owed for use of the cards. The funds for payment of credit card charges shall be made from the annual county appropriation to the sheriff's department. Payment of the bill for charges incurred on any card shall be made in a timely manner so that no interest charges or penalties accrue and so that the total payment amount corresponds to the balance of charges for purchases in addition to any applicable annual fee or service charge."

Title 74 O.S. § 85.5a (A) states in part, "Except for the state fleet card, the state purchase card program administered by the Purchasing Division is the only card program authorized for use by state agencies."

Title 69 O.S. § 1503(a) states, "All monies raised for use on the county highways in each county, or apportioned to each county for road purposes, from any source, including all funds and monies derived by law, levy, taxation, or apportionment shall, unless otherwise provided by law, be placed in the county treasury in a fund to be known as the county highway fund, to be expended on order of the board of county commissioners on county highways as defined herein, or on state highways within their respective counties including the lighting thereof, if, in the judgment of the board of county commissioners, such expenditure would be just and equitable and for the best interest of the county."

Article 10 § 15 (A) states, "Except as provided by this section, the credit of the State shall not be given, pledged, or loaned to any individual, company, corporation, or association, municipality, or political subdivision of the State, nor shall the State become an owner or stockholder in, nor make donation by gift, subscription to stock, by tax, or otherwise, to any company, association, or corporation."



